

## FIRST INFORMATION REPORT

முதல் தகவல் அறிக்கை  
(Under Section 154 Cr.P.C.)  
(கு.ந.வி.தொ.பிரிவு 154 இன் கீழ்)

TAMIL NADU POLICE  
INTEGRATED INVESTIGATION FORM-I

C 8069038

1. District : DVAC PS: DVAC Itg Year: 2024 FIR No.: 3 Date: 17/09/2024  
மாவட்டம் காவல்நிலையம் CHENNAI ஆண்டு மு.த.அ. எண் நாள்
2. (i) Act சட்டம்: Indian Penal Code Sections பிரிவுகள்: 120(B) r/w 420, 409 IPC  
(ii) Act சட்டம்: Prevention of Corruption Sections பிரிவுகள்: 13(2) r/w 7 and 13(1)(a)  
(iii) Act சட்டம்: (Amendment) Act 2018 Sections பிரிவுகள்: prevention of Corruption  
(iv) Other Acts & Sections பிற சட்டங்களும், பிரிவுகளும் : (Amendment) Act 2018
3. (a) Occurrence of Offence Day : Date from : Date to :  
குற்ற நிகழ்வு நாள் நாள் முதல் நாள் வரை  
Time Period : Time from : Time to :  
நேர அளவு நேரம் முதல் நேரம் வரை  
(b) Information Received at PS. Date : Time :  
காவல் நிலையத்திற்கு தகவல் கிடைத்த நாள் நேரம் 17/09/2024  
(c) General Diary Reference : Entry No(s) Time :  
பொது நாட்குறிப்பில் பதிவு விவரம் எண் நேரம் 17/09/2024, 1700 hrs
4. Type of Information : Written/ Oral :  
தகவலின் வகை : எழுத்து மூலம் / வாய் மொழியாக Typed Petitions
5. Place of Occurrence (a) Direction and Distance from PS:  
குற்ற நிகழ்விடம் (அ) காவல்நிலையத்திலிருந்து எவ்வளவு தூரமும், எத்திசையும்  
Beat Number : (b) Address : Greater Chennai Corporation  
முறைக் காவல் எண் முகவரி About 15 km, North
- (c) In case outside limit of this Police Station, then the Name of P.S : District :  
இக்காவல் நிலைய எல்லைக்கப்பால் நடந்து இருக்குமாயின், அந்நிலையில் அந்த கா.நி.பெயர் மாவட்டம்
6. Complainant /Informant (a) Name : V. BASKARAN (b) Father's/ Husband's Name : Vasuraj  
குற்றமுறையிட்டாளர்/ தகவல் தந்தவர் பெயர் தந்தை / கணவர் பெயர்  
(c) Date / Year of Birth : 1969 (d) Nationality : Indian (e) Passport No. :  
நாள் / பிறந்த ஆண்டு நாட்டினம் வெளிநாட்டு கடவுச்சீட்டு எண்  
Date of Issue : Place of Issue :  
வழங்கப்பட்ட நாள் வழங்கப்பட்ட இடம் Special Investigation cell  
(f) Occupation : (g) Address :  
தொழில் Deputy Superintendent of police, Alandur, Chennai-16
7. Details of Known/Suspected/Unknown accused with full particulars. (Attach separate sheet if necessary)  
தெரிந்த / ஐயப்பாட்டிற்குரிய / தெரியாத குற்றஞ்சாட்டப்பட்டவரின் முழுமையான விவரங்கள்  
(தேவையெனில் தனித்தாள் இணைக்கவும்)

As per enclosed sheet in Annexure - A

8. Reasons for delay in reporting by the complainant / Informant:  
குற்றமுறையிட்டாளரால் / தகவல் கொடுப்பவரால் முறையிட்டதில் தகவல் கொடுப்பதில் தாமதம்

on the outcome of preliminary Enquiry

9. Particulars of properties stolen / involved (Attach separate sheet if necessary)  
 கனவாடப்பட்ட / களவிற்குள்ளான சொத்துக்களின் விவரம் (தேவையெனில் தனித் தாளில் இணைக்கவும்)
10. Total value of properties stolen / involved :  
 கனவாடப்பட்ட / களவிற்குள்ளான சொத்துக்களின் மொத்த மதிப்பு
11. Inquest Report / Un-natural death Case No. if any:  
 பிண விசாரணை அறிக்கை / இயற்கைக்கு மாறான இறப்பு என் ஏதேனும் இருந்தால்
12. FIR Contents (Attach separate sheet, if required) :  
 முதல் தகவல் அறிக்கையின் சுருக்கம். (தேவையெனில் தனித்தாளில் இணைக்கவும்)

Separate sheet attached  
 in Annexure - B

13. Action taken : Since the above report reveals commission of offence(s) u/s as mentioned at item No.2 registered the case and took up the investigation / directed ..... Rank ..... to take up the Investigation / Refused Investigation / transferred to PS.....on point of jurisdiction.

எடுக்கப்பட்ட நடவடிக்கை : மேலே குற்ற முறையீட்டில் உள்ளவை பிரிவு 2ல் கூறப்பட்ட சட்ட பிரிவுப்படியான குற்றமாக வழக்கு பதிவு செய்து புலனாய்வுக்கு எடுத்துக்கொள்ளப்பட்டது / பணிக்கப்படுதல் ..... பதவி ..... நிலை பணியாளரின் புலனாய்வுக்கு எடுத்துக்கொள்ள பணிக்கப்பட்டது / மறுக்கப்பட்டு எல்லையைக் கருதி புலனாய்வுக்கு ..... காவல் நிலையத்திற்கு மாற்றப்படுகிறது.

FIR read over to the Complainant / Informant, admitted to be correctly recorded and a copy given to the Complainant / Informant free of cost.

முதலில் குற்றமுறையீட்டாளருக்கு / தகவல் தந்தவருக்கு படித்துக்காட்டி, அது சரியாக எழுதப்பட்டு இருப்பதாக ஏற்றுக் கொள்ளப்பட்டு, அதன் படி நகல் ஒன்று இலவசமாக கொடுக்கப்பட்டது.

14. Signature / Thumb Impression of the Complainant / Informant  
 குற்றமுறையீட்டாளர் / தகவல் கொடுப்பவரின் ஒப்பம் /  
 பெருவிரல் இரேகைப் பதிவு

Signature of the Officer in-charge, Police Station  
 காவல் நிலைய பொறுப்பு அலுவலரின் ஒப்பம்

15. Date & Time of despatch to the court:  
 நீதிமன்றத்திற்கு அனுப்பப்பட்ட நாளும், நேரமும்


Name: பெயர் .....  
 Rank: நிலை ..... No. எண் .....  
 V. BASKARAN  
 Deputy Superintendent of  
 Police  
 Special Investigation cell  
 VEAC, Chennai-16

17/09/2024 at 1800 hrs

**ANNEXURE-A****Accused:**

- 1.Tr. S.P.Velumani, formerly Minister, now Member of Tamil Nadu Legislative Assembly, Thondamuthur Constituency.
  - 2.Tr.A.S.Murugan, Executive Engineer, Greater Chennai Corporation.
  - 3.Tr.K.Chinnachami, Superintending Engineer (Retd.), Greater Chennai Corporation.
  - 4.Tr.B.R.Saravanamurthy, Executive Engineer, Greater Chennai Corporation.
  - 5.Tr.V.Periasamee, Executive Engineer, Greater Chennai Corporation.
  - 6.Tr.V.Chinnadurai, Executive Engineer, Greater Chennai Corporation.
  - 7.Tr.A.Nachan, Executive Engineer, Greater Chennai Corporation.
  - 8.Tr.D.Sugumar, Zonal Officer, formerly Executive Engineer, Greater Chennai Corporation.
  - 9.Tr.K.Vijayakumar, Superintending Engineer, Greater Chennai Corporation.
  - 10.Tr.L.Nandakumar, Chief Engineer, formerly Superintending Engineer, Greater Chennai Corporation.
  11. Tr.M.Pugalendi, Chief Engineer (Retd.), Greater Chennai Corporation,
- and others, officials of Chennai Corporation and Private Individuals.



  
17/09/2024  
Deputy Superintendent of Police,  
Special Investigation Cell,  
Directorate of Vigilance and Anti Corruption,  
No.293, M.K.N. Road, Alandu,  
Chennai-16.

**Annexure-B**

**FIR content in DVAC Head Quarters Cr.No.3/2024 U/s.120-B r/w 420 IPC, 409 IPC, Sections 13 (2) r/w.7 and 13 (1) (a) Prevention of Corruption (Amendment) Act, 2018 r/w.109 IPC.**

<p><b><u>Accused:</u></b>  1.Tr. S.P.Velumani,  Formerly Minister now Member of  Tamil Nadu Legislative Assembly  Thondamuthur Constituency,    2.Tr.A.S.Murugan  Executive Engineer,  Greater Chennai Corporation.    3.Tr.K.Chinnachami.  Superintending Engineer (Retd).  Greater Chennai Corporation.    4.Tr.B.R.Saravanamurthy,  Executive Engineer,  Greater Chennai Corporation.    5.Tr.V.Periasamee,  Executive Engineer,  Greater Chennai Corporation.    6.Tr.V.Chinnadurai,  Executive Engineer,  Greater Chennai Corporation.    7.Tr.A.Nachan,  Executive Engineer,  Greater Chennai Corporation.    8.Tr.D.Sugumar  Zonal Officer, formerly Executive  Engineer, Greater Chennai  Corporation.    9.Tr.K.Vijayakumar,  Superintending Engineer,  Greater Chennai Corporation.</p>	<p>The Directorate of Vigilance  Anti-Corruption had received six petitions  dated 01.11.2018, 07.11.2018,  01.12.2018, 03.01.2019, 26.09.2019 and  14.02.2020 sent by Tr. Jayaram  Venkatesan, Convener- Arappor Iyakkam  against Thiru S.P.Velumani, Member of  Legislative Assembly, Thondamuthur  Assembly Constituency, formerly Minister  for Municipal Administration, Rural  Development and Implementation of  Special Programme in the Government of  Tamil Nadu. The Government Letter  No.AC/615-1/2018, Public (SC) Dated:  21.02.2019 accorded permission to  conduct Preliminary Enquiry on the  allegations. A preliminary enquiry  PE.16/2019//PUB/HQ was registered on  11.03.2019 and taken up for enquiry.</p> <p>2. In the petitions, it was alleged that  A-1 Thiru. S.P.Velumani, S/o.  E.A.Palanisamy and officials of Greater  Chennai Corporation have blatantly</p>
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10.Tr.L.Nandakumar,  
Chief Engineer formerly  
Superintending Engineer,  
Greater Chennai Corporation.

11.Tr.M.Pugalendi,  
Chief Engineer (Retd),  
Greater Chennai Corporation.

and others, officials of Chennai  
Corporation and Private Individuals.



violated all rules of business in allocation of Tenders and selection of contractors for their role and caused loss to the Greater Chennai Corporation exchequer in awarding of tenders to Storm Water Drain (SWD) and relaying of roads works executed by the Greater Chennai Corporation during the year 2018.

3. During the Preliminary Enquiry, the following facts were revealed which discloses prima facie information of cognizable offence warranting registration of criminal case.

4. A-1 Thiru.S.P.Velumani, is a politician, He has been member of the Legislative Assembly of Tamilnadu since 2006. He was the Cabinet Minister for Municipal Administration, Rural Development, Corporations and Panchayat Unions, Poverty Alleviation Programmes, Rural Indebtedness, Urban and Rural Water Supply and Implementation of Special Programme from 2014 to 2021. He is a Public Servant as defined u/s 2(c) of Prevention of Corruption Act, 1988.

5. Storm Water Drain works were taken up under 73 Packages under File No S.W.D.C.No.B3/4161/2017 – Package 1 to 73 were executed under Chennai Mega City Development Mission (CMCDM) 2018-19. The Administrative Sanction was issued for taking up missing link in Storm Water Drain work at an estimate cost of Rs.290 Crore by Government of Tamil Nadu vide G.O (2D) No.82, dated: 24.10.2018 of Municipal Administration & Water Supply (M.C.1) Department.

6. Relaying of damaged roads, Restoration of roads, Footpaths were taken up under 14 Packages (BRR), which were executed under Tamilnadu Urban Roads Infrastructure Programme (TURIF) 2018-19. The Administrative sanction was issued for taking up various infrastructure projects viz. Relaying of damaged roads, Restoration of roads, Footpaths and reconstruction bridges at an estimate cost of Rs.246.39 Crore vide Proceedings of the Commissioner of Municipal Administration Chepauk, Roc.No.21422/2017/E3 dated 16.07.2018.

7. As usual practice in Greater Chennai Corporation, once Tender Invitation is published in Tender/bulletin/Newspapers, the registered contractors submit their Technical & Financial bids through online mode. After closing date, the Tender Inviting Authority opens all the technical bids for evaluation and scrutiny, once technical suitability is ascertained from these eligible tenders, the financial bids are opened and the lowest bidder is selected for each tender and then called for negotiations for reducing the rates of items. After negotiations, the report is forwarded to the Technical Scrutiny Committee comprising the Deputy Commissioner (Works), Principal Chief Engineer, Superintending Engineer & Executive Engineer, where finally the tender is evaluated and awarded in favour of qualified contractor. The work execution begins after the tender is awarded.

8. While awarding tenders, the tender inviting / Accepting authorities and Technical Scrutiny Committee have violated Tamil Nadu Transparency in Tenders Act, 1988 and Tamil Nadu Transparency in Tenders Rules 2000 under

the influence and directions of A-1 in the capacity of Minister for Municipal Administration.

9. Tr.R.Chandrasekar one of the founders of KCP Engineering (P) Ltd is a close associate of A-1, is a person who used to decide the companies to whom the tenders are to be awarded. In pursuance to Criminal Conspiracy with A-1, Tr.R.Chandrasekar abused the official position of A-1 by occupying Roja illam, the official residence of A-1 and this act vitiated and coloured the entire process of transparency in award of tender, as the contractors were made to believe that Tr.R.Chandrasekar in criminal conspiracy with A-1 would be one of the important decider. During that time, Tr.R.Chandrasekar was holding the post of Youth Wing Secretary, Coimbatore Rural District of AIADMK party, under the control of A-1. The freedom given by the A-1, Tr.R.Chandrasekar to deal with Greater Chennai officials, induced the public servants to cause injudicious award of tenders.

10. During the enquiry, it is ascertained on Scrutiny of 51 tenders (Tender No.4161/2018) in Storm Water Drain Department and 2 tenders (BRR C.No.B1/3812/2018 - Package 12 & 13) in Relaying of damaged roads, Restoration of roads, Footpaths that following irregularities were unearthed in awarding tender with mala fide intention for pecuniary gain for themselves and others.

11. Boosting of Market rate of RMC M15, M-20 and M30 : Prevailing market rate for supply of RMC M15, M-20 and M30 during tender process could have been obtained from the RMC supplier directly instead, A-2 Tr.A.S.Murugan, A-3 Tr.K.Chinnachami, Greater Chennai Corporation officials colluded with contractors and arrived at a boosted rate for RMC M15, M-20 and M30 based on their own data in which the rate of fine aggregate adopted for river sand rates while actually M-sand had been used for construction of concrete roads works and Storm Water Drain works. But

payment to the contractor was based on River sand rates. The difference between market rates of M-sand and river sand was huge.

12. As per Section II 3.2 (m) of Tender document, the contractor has to procure Ready Mix Concrete from any one of the 20 authorized Ready Mix Concrete Suppliers listed in the Tender document. Hence, the then prevailing market rate for Ready Mix concrete could have been obtained directly from the approved list of 20 authorized Ready Mix Concrete Suppliers, published in Tender document. The actual market rate for supply rate of RMC during September 2018 was obtained from authorized RMC supplier. While comparing market rate obtained from the authorized RMC supplier with the market calculated by the Greater Chennai Corporation, it was found that there is vast difference in the rates. The market rate calculated by the Greater Chennai Corporation was abnormally higher than the actual market rate readily available in the market. When compared the actual market with the market rate calculated by the Greater Chennai Corporation in 51 tenders in Storm Water Drain for RMC items (one of the major item of work) which varies 25% and 33% of agreement value and 2 tenders of Relaying of damaged roads, Restoration of roads, Footpaths (B.R.R) for RMC items ( major item of work ) which were 97.2% and 99.8% of agreement value brought to light of embezzlement of Rs.26,61,99,866/- Government money. The Contractors and the officials in Corporation of Chennai had colluded with each other caused loss to the Government.

13. Bid Collusion - Participation by related parties: a) M/s Thomas Iyadurai Infrastructure (P) Ltd and RTI Foundation are related parties and they have bid among themselves to win 6 package tenders in Storm Water Drain and Bus Route Road works (BRR) in August 2018. Tr.Thomas Iyadurai is one of the Director of M/s.Thomas Iyadurai Infrastructure (P) Ltd is also running RTI Foundation are related parties b) Gurumurthy Engineering Enterprises, GG Infrastructure and Sri Thiyagarajan Enterprises are related parties. They succeeded the bidding, shared and confined among them and won 8 package



tenders in SWD and BRR. Further, these three firms have submitted their bids from the same IP address.

14. 73 SWD tender packages were floated in August 2018. Out of 73 packages, 42 packages tenderers colluded with each other, pre-fixed the packages by sharing / distributing among themselves submitting dummy tenders, so as to help the others to win in the tender vice versa.

15. On verification of 51 files of Storm water drain work and 2 files of Relaying of damaged roads, Restoration of roads, Footpaths, it was found that there is prima facie material that A-1 to A-11 and others and unknown Officials with dishonest intentions entered into criminal conspiracy during the year 2018 and injudiciously awarded tenders in Storm Water drain work and Bus Route Road work in Greater Chennai Corporation by violating the procedure established by law and tender clause.

16. The Tender Scrutiny Committee comprising of A-4 Tr.B.R.Saravanamurthy, A-5 Tr.V.Periasamee, A-6 Tr.V.Chinnadurai, A-7 Tr.A.Nachan, A-8 Tr.D.Sugumar, A-9 Tr.K.Vijayakumar, A-10 Tr.L.Nandakumar, A-11 Tr.M.Pugalendi, and Tr.M.Govinda Rao of Greater Chennai Corporation had recommended to award 71 Storm Water Drain tender packages and 14 Relaying of damaged roads, Restoration of roads, Footpath tender packages on the same day at a stroke without proper evaluation. In these tenders, the bidder had quoted abnormally higher rates for certain items and abnormally lower rates for balance items. Even after negotiation with lowest bidder, the rate quoted by the bidder was higher than the Schedule of Rates (SoR) and the actual market rate. The Scrutiny of tender files reveals that the rate for RMC M15, M20 and M30 items were heavily over quoted. The Tender Scrutinizing Committee should have analyzed the tender in detail, sought relevant information in writing and after perusing such huge quotes for RMC M15, M20 and M30, they should have rejected the unbalanced tender. In this instance they had not only violated the Section 12 of Tamil Nadu

Transparency in Tenders Act, 1998 and Rule 29-A of Tamil Nadu Transparency in Tenders Rules 2000, but also caused heavy loss to the exchequer and wrongful gain to the contractors and others.

17. In the Principal Chief Engineer, Corporation of Chennai, vide Circular No.P.C.E.C.No.A2/0042/2019, dated: 19.01.2019, the work "should be ensured that the items which were quoted the lowest rates, should not be left out without being executed and the items which were quoted highest should not exceed the sanctioned one". This circular was violated in the SWD works and Road works, particularly in the tender for BRR C.No. B1/3812/2018, "Providing and laying Cement Concrete interior road works and foot path in Zone-10, the items which were over quoted in the tender and executed by Babuji Civil Constructions to maximum extend of the agreement quantity and in the under quoted tender items, few items were not fully executed and other items were executed in a very less quantity of the agreement.

18. Section of Clause 2.4 "A Bidder shall not have a conflict of interest. All the Bidders found to have a conflict of interest shall be disqualified. A Bidder may be considered to have a conflict of interest in this bidding process, if they or their sister concern have a relationship with each other, directly or through common third parties, that puts them in a position to have access to information about or influence on the Bid of another Bidder, or influence the decisions of the Commissioner regarding this bidding process and the tenderer were related parties made an agreement to work together in advance on a rotational basis and keep the bid amounts at a price which they decide earlier is clear violation of Tender conditions that prohibits Fraudulent practice, and Conflict of Interest including collusive bidding and Section 3(3)(d) of the Competition Act.

19. The prima facie materials reveals that A-1 Tr. S.P.Velumani, formerly Minister now Member of Tamil Nadu Legislative Assembly Thondamuthur Constituency, A-2 Tr.A.S.Murugan, A-3 Tr.K.Chinnachami, A-4 Tr.B.R.Saravanamurthy, A-5 Tr.V.Periasamee, A-6 Tr.V.Chinnadurai, A-7

Tr.A.Nachan, A-8 Tr.D.Sugumar, A-9 Tr.K.Vijayakumar, A-10 Tr.L.Nandakumar, A-11 Tr.M.Pugalendi, and others, officials of Chennai Corporation and Private Individuals with dishonest intention entered into criminal conspiracy during the year 2018 in injudiciously awarding tenders for Storm Water Drain works and 2 tenders for Relaying of damaged roads, Restoration of roads, Footpaths and thereby committed cheating and criminal misappropriation of public money to tune of Rs.26,61,99,866/- and thereby committed offences punishable under sections 120-B, r/w 420 IPC, 409 IPC, section 13 (2) r/w.7 and 13 (1) (a) Prevention of Corruption (Amendment) Act, 2018 r/w.109 IPC.

20. Therefore, this FIR is being registered after obtaining prior permission of the competent authority u/s.17 (A) (1) of Prevention of Corruption Act, 1988 a amended in 2018. This day 17.09.2024 at 17.00 hrs. I am registering a case in DVAC Head Quarters Crime No.3/2024 U/s.120-B r/w.420 IPC, 409 IPC, Sections 13 (2) r/w.7 and 13 (1) (a) Prevention of Corruption (Amendment) Act 2018 r/w.109 IPC against the marginally noted accused and taken up investigation. The original FIR is submitted before the Hon'ble Special Judge, Special Court for the cases under Prevention of Corruption Act, Chennai.



*V. R. [Signature]*  
17/09/2024  
Deputy Superintendent of Police,  
Special Investigation Cell,  
Directorate of Vigilance and Anti Corruption,  
No.293, M.K.N. Road, Alandur,  
Chennai-16.